

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10

L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11

ACDA-12 TRSE-00 HA-05 EB-08 OMB-01 /092 W

-----048613 171957Z /47

R 171912Z APR 78

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7783

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION USBERLIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 07124

E.O. 11652: GDS

TAGS: PEPR, GW, CZ

SUBJECT: HUSAK VISIT TO FRG

REFS: A) BONN 6874; B) BONN 6293

BEGIN SUMMARY: HUSAK'S VISIT WAS A CATCH-UP AFFAIR
DESIGNED TO BREAK THE POLITICAL ICE OF FRG-CZECH
RELATIONS. SOME SUCCESS WAS ACHIEVED THOUGH THE VISIT
WAS HARDLY A MAJOR BREAKTHROUGH. IT REMAINS TO BE SEEN
TO WHAT EXTENT IT WILL STIMULATE FRG-CZECH TIES, WHICH
REMAIN BEHIND THOSE BONN ENJOYS WITH OTHER EASTERN
EUROPEAN COUNTRIES. END SUMMARY.

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1. FOREIGN OFFICE AND CHANCELLERY SOURCES INTERPRET
HUSAK'S APRIL 10 TO 13 VISIT HERE, HIS FIRST IN A NATO
COUNTRY, AS AN EFFORT TO END THE RELATIVE POLITICAL
ISOLATION OF CZECHOSLOVAKIA VIS-A-VIS THE WEST. HUSAK
WAS PERCEIVED TO BE CONCERNED THAT RELATIONS BETWEEN
HIS WARSAW PACT ALLIES AND THE WEST HAD MOVED ON,
LEAVING CZECHOSLOVAKIA AT THE STARTING BLOCKS. THE

SPD WAS SIMILARLY INTERESTED IN BROADENING RELATIONS AND INCLUDING PRAGUE IN THE DETENTE PROCESS, AS WAS THE FRG, ALBEIT WITH LESS ENTHUSIASM. OUR CONTACTS BELIEVE HUSAK'S VISIT WENT RELATIVELY WELL THOUGH IT MET NEITHER CZECH NOR SPD EXPECTATIONS.

2. THE VISIT PRODUCED CONCRETE RESULTS IN SEVERAL AREAS WHERE THE CZECHS DREW EVEN WITH THEIR EASTERN EUROPEAN NEIGHBORS. CZECHOSLOVAKIA BECAME THE LAST WARSAW PACT MEMBER TO SIGN A FRAMEWORK CULTURAL ACCORD WITH BONN. AGREEMENT WAS ALSO REACHED (REF A) ON UPGRADING THE JOINT ECONOMIC COMMISSION FROM DEPUTY ASSISTANT SECRETARY TO MINISTER LEVEL. (CZECHOSLOVAKIA WAS THE ONLY EASTERN EUROPEAN COUNTRY WHOSE ECONOMIC COMMISSION WITH THE FRG WAS AT LESS THAN STATE SECRETARY LEVEL). AT CZECH INSISTENCE, THE GERMANS ALSO AGREED TO ANNUAL FOREIGN MINISTER LEVEL CONSULTATIONS. HERE, TOO, IT WAS A MATTER OF CATCHING UP SINCE GENSCHER ALREADY CONSULTS ANNUALLY WITH OTHER WARSAW PACT FOREIGN MINISTERS. LITTLE PROGRESS WAS MADE ON THE FRG PLAN TO APPOINT COMMISSIONERS TO DEAL WITH BORDER INCIDENTS; NOR WAS THE DOUBLE TAXATION AGREEMENT INITIALED (REF B). TALKS ON BOTH ISSUES WILL CONTINUE WITH THE GERMANS BEING CONSIDERABLY MORE OPTIMISTIC ABOUT THE TAXATION AGREEMENT, WHERE THE REMAINING PROBLEMS ARE SAID TO BE TECHNICAL, THAN THEY ARE ON THEIR PROPOSAL FOR BORDER

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COMMISSIONERS.

3. THE FRG WAS NOTICEABLY BUSINESSLIKE IN ITS HANDLING OF HUSAK, WHO, RIGHTLY OR WRONG, IS SEEN BY MANY HERE AS THE HARD LINE, MOSCOW CONFIDENT WHO ENDED THE PRAGUE

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SPRING. WE UNDERSTAND THAT SCHMIDT, SCHEEL AND GENSCHER ALL RAISED THE QUESTION OF HUMAN RIGHTS IN CZECHOSLOVAKIA, NOTING THAT THE FRG WOULD BE WATCHING THE SITUATION CLOSELY. HUSAK IS SAID TO HAVE REACTED "FLEXIBLY AND NON-AGRESSIVELY." PRESS COVERAGE OF THE VISIT WAS RATHER UNFRIENDLY, DESPITE THE BEST EFFORTS OF THE SPD (REF B). IN ADDITION, A CDU OFFICIAL HAS TOLD US THAT PARTY CHAIRMAN KOHL SERIOUSLY CONSIDERED DECLINING TO MEET WITH HUSAK AND DID SO ONLY OUT OF CONCERN THAT TURNING DOWN THE CZECH LEADER WOULD HAVE MEANT NO MEETING WITH BREZHNEV.

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4. THE FOREIGN OFFICE FEELS THAT EFFORTS TO BROADEN ECONOMIC TIES REMAIN CONSTRAINED BY CZECH RELUCTANCE TO DEAL WITH A MARKET ECONOMY. WE ARE TOLD THAT SPD LEADERS, WHO HAD HOPED FOR MAJOR PROGRESS IN THE ECONOMIC AREA, WERE SIMILARLY FRUSTRATED BY CZECH INTRANSIGENCE. ACCORDING TO A FOREIGN OFFICE SOURCE, DEPUTY PREMIER HULA ACKNOWLEDGED THE PROBLEM AND INDICATED A READINESS TO BE MORE FLEXIBLE IN ECONOMIC DEALINGS WITH THE WEST.

5. WE HAVE VIRTUALLY NO INFORMATION ON SCHMIDT'S PRIVATE CONVERSATIONS WITH HUSAK THOUGH WE ARE TOLD THE CHANCELLOR (AS NOTED IN PARA 3) RAISED THE HUMAN RIGHTS ISSUE. ONE SOURCE SAID SCHMIDT'S PRESENTATION WAS

QUITE DETAILED, NAMING SPECIFIC CASES INVOLVING CZECH
DISSIDENTS. WE UNDERSTAND SCHMIDT ALSO DISCUSSED
DETENTE AND THAT THE CHANCELLOR URGED HUSAK AND HIS
ALLIES TO PLAY A GREATER ROLE IN THE NORTH-SOUTH DIALOGUE
AND INCREASE FINANCIAL ASSISTANCE TO DEVELOPING COUNTRIES.

6. COMMENT: THERE ARE NO SERIOUS PROBLEMS IN THE
FRG-CZECH RELATIONSHIP AND HUSAK'S VISIT IS LIKELY
TO CONTRIBUTE TO SOME MOVEMENT. WE DO NOT, HOWEVER,
BELIEVE IT WAS A MAJOR STIMULOUS AND IT REMAINS TO BE
SEEN HOW FAR PRAGUE AND BONN CAN MOVE BEYOND THE
MALAISE THAT HAS CHARACTERIZED THEIR RELATIONS IN RECENT
YEARS.
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